

Message Text

PAGE 01 NATO 03300 162001Z

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ACTION ACDA-10

INFO OCT-01 ERDA-05 CIAE-00 EUR-12 H-02 INR-07 IO-10 L-03

NSAE-00 OIC-02 OMB-01 PA-01 PM-03 PRS-01 SAJ-01

SAM-01 SP-02 SS-15 USIA-06 TRSE-00 NSC-05 BIB-01

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INFO USDEL MBFR VIENNA

AMEMBASSY BONN

AMEMBASSY ATHENS

AMEMBASSY ANKARA BY POUCH

AMEMBASSY COPENHAGEN

AMEMBASSY LONDON

AMEMBASSY OSLO

AMEMBASSY ROME

USCINCEUR

USNMR SHAPE

S E C R E T USNATO 3300

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJ: MBFR: FLANK SECURITY: DRAFT GUIDANCE TO AHG

REF: A) STATE 139400; B) USNATO 5200 DTG 242030Z SEP 74;

C) STATE 221663 OCT 74 (NOTAL); D) USNATO 2553 DTG 071910Z

MAY 75; E) USNATO 3190 DTG 101255Z JUNE 75.

1. SPC MEETING ORIGINALLY SCHEDULED FOR JUNE 16 TO CONSIDER, INTER ALIA, FLANK SECURITY HAS BEEN POSTPONED UNTIL JUNE 19. THIS MESSAGE COMMENTS ON REF A, WHERE THE DEPARTMENT SUGGESTED DELETION OF CERTAIN WORDS FROM PARA 3 E OF THE SPC DRAFT GUIDANCE ON FLANK SECURITY.

SECRET

PAGE 02 NATO 03300 162001Z

2. THE SPC LAST FALL AGREED TO THE FOLLOWING VERSION OF PARA 3 E:

"(THE ALLIED NEGOTIATORS SHOULD) MAKE IT CLEAR TO THE WARSAW PACT THAT, IN ADDITION, THE ALLIES WILL MAKE SPECIFIC AND COMPREHENSIVE PROPOSALS IN DUE COURSE TO MEET THE MORE GENERAL

NON-CIRCUMVENTION CONCERNS OF ALL WESTERN PARTICIPANTS IN THE NEGOTIATIONS" (REF B). THE U.S. ACCEPTED THIS PARA 3 E, AND USED IT AS A MEANS OF MEETING DUTCH CONCERN THAT PRESENTATION TO THE EAST OF AN ALLIED POSITION ON FLANK SECURITY COULD LEAD THE EAST TO THINK THE ALLIES CONSIDERED GENERAL NON-CIRCUMVENTION TO BE LESS IMPORTANT (PARA 6, REF C). THIS AGREED VERSION OF PARA 3 E WAS CARRIED UNCHANGED IN LATEST VERSION OF DRAFT GUIDANCE (REF D).

3. THUS, THE WORDS WHICH REF A SUGGESTED BE DELETED, I.E. "SPECIFIC AND COMPREHENSIVE" AND "MORE GENERAL" HAVE BEEN ACCEPTED BY THE U.S. SINCE LAST FALL, AND FROM PART OF A TEXT WHICH WAS IMPORTANT NOT ONLY TO THE DUTCH, BUT ALSO TO THE FRG, BELGIUM AND ITALY. WE BELIEVE THAT ANY U.S. EFFORT TO SEEK THE DELETION OF THESE WORDS NOW COULD DELAY SPC AGREEMENT ON DRAFT GUIDANCE ON FLANK SECURITY. AS WE HAVE PREVIOUSLY NOTED, EARLY SPC AGREEMENT ON GUIDANCE ON FLANK SECURITY IS IN U.S. INTEREST, IN ORDER TO MINIMIZE THE INTRUSION OF FLANK SECURITY INTO ALLIED DELIBERATIONS ON OPTION III. IF DEPARTMENT IS CONCERNED ABOUT MISINTERPRETATION OF "SPECIFIC AND COMPREHENSIVE," AND "MORE GENERAL," WE THINK IT WOULD BE BETTER TO STATE THE SECOND SENTENCE IN PARA 2, REF A ORALLY IN SPC, OR TO PROPOSE IT AS A FOOTNOTE TO THE GUIDANCE, RATHER THAN TO PROPOSE DELETION OF THE WORDS.

4. AS MISSION REPORTED IN REF E, THE SPC ON JUNE 9 WORKED OUT A POSSIBLE REVISION OF PARA 3 E, IN ORDER TO INDICATE CLOSE RELATIONSHIP BETWEEN FLANK SECURITY AND NON-CIRCUMVENTION, AND THUS MEET TURKISH CONCERN THAT USE OF "FRUSTRATE" IN THE DRAFT GUIDANCE, RATHER THAN "CIRCUMVENT", CREATED A DIFFERENT CONCEPT FOR DIFFERENT REGIONS. THE JUNE 9 REVISION QUOTED IN PARA 2, REF E WOULD, IN EFFECT, CHANGE THE PRESENT PARA 3 E, QUOTED IN PARA 2 ABOVE, IN TWO WAYS. FIRST, AFTER "IN ADDITION" ADD "TO THE NON-CIRCUMVENTION ASPECTS OF FLANK SECURITY." SECOND, INSERT "OTHER" PRIOR TO "MORE GENERAL NON-CIRCUMVENTION CONCERNS..."

SECRET

PAGE 03 NATO 03300 162001Z

5. ACTION REQUESTED, IN TIME FOR SPC MEETING THURSDAY, JUNE 19:

(A) IN LIGHT OF COMMENT IN PARA 2-3 ABOVE, IS WASHINGTON ABLE TO MAINTAIN "SPECIFIC AND COMPREHENSIVE" AND "MORE GENERAL" IN PARA 3 E OF THE DRAFT GUIDANCE?

(B) DOES WASHINGTON ACCEPT THE ADDITIONS TO PARA 3 E DESCRIBED IN PARA 4 ABOVE? STREATOR

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LONDON
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